## MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY MEETING HELD ON FRIDAY 29 JANUARY 2016 AT GUARDSMAN TONY DOWNES HOUSE, DROYLSDEN

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Mike Connolly

MANCHESTER CC Councillor Richard Leese

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC Councillor David Lancaster

STOCKPORT MBC Councillor lain Roberts

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Sean Anstee

WIGAN COUNCIL Councillor Peter Smith

## JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMFRA Councillor David Acton
GMFRA Councillor John Bell
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

## **OFFICERS IN ATTENDANCE**

**Bolton Council** Margaret Asquith Mike Owen **Bury Council** Howard Bernstein Manchester CC Carolyn Wilkins Oldham Council Steve Rumbelow Rochdale MBC Jim Taylor Salford CC Eamonn Boylan Stockport MBC Steven Pleasant Tameside MBC Theresa Grant Trafford Council Donna Hall Wigan Council

Andrew Lightfoot GM Director of Public Service Reform

Mark Hughes Manchester Growth Company

Simon Nokes New Economy

Adam Allen Office of the Police & Crime Commissioner

Clare Regan Office of the GM Interim Mayor

GM Fire & Rescue Service Pete O'Reilly **David Taylor** GM Fire & Rescue Service Andrea Hefferan GM Fire & Rescue Service Jon Lamonte TfGM Steve Warrener TfGM **GMCA Monitoring Officer** Liz Treacv Richard Paver **GMCA** Treasurer Julie Connor ) Greater Manchester Sylvia Welsh ) Integrated Support Team Bridget Aherne ) Integrated Support Team Ben Pugh Nicola Ward Rebecca Heron

## 01/16 APOLOGIES

Apologies for absence were received on behalf of Ian Stewart (Salford) and Sue Derbyshire (Stockport)

## 02/16 DECLARATIONS OF INTERESTS

None received.

## 03/16 MEMBERSHIP OF AGMA – OLDHAM COUNCIL

Donna Hall, Secretary informed the meeting of the resignation of Councillor Jim McMahon from the GMCA and the appointment of Councillor Jean Stretton and substitute member, Councillor Abdul Jabbar, representing Oldham Council on the GMCA.

The GM Interim Mayor welcomed Councillor Jean Stretton to her first official meeting of the GMCA.

#### **RESOLVED/-**

To note the resignation of Councillor Jim McMahon from the GMCA and the appointment of Councillor Jean Stretton and substitute member, Councillor Abdul Jabbar, representing Oldham Council on the GMCA

## 04/16 APPOINTMENT TO THE GMCA STANDARDS COMMITTEE

The GM Interim Mayor requested the GMCA members consider the appointment of a labour member to fill the vacancy on the GMCA Standards Committee, with a view to making an appointment at the February 2016 meeting of the GMCA.

## **RESOLVED/-**

To revisit the appointment of a GMCA labour member to the Standards Committee at the February 2016 GMCA meeting.

## 05/16 MINUTES OF THE JOINT GMCA AND AGMA EXECUTIVE BOARD MEETING HELD ON 18 DECEMBER 2015

The minutes of the GMCA meeting held on 18 December 2015 were submitted for consideration.

#### **RESOLVED/-**

To approve the minutes of the GMCA meeting held on 18 December 2015.

## 06/16 FORWARD PLAN OF STRATEGIC DECISIONS OF THE GMCA

Consideration was given to a report of Julie Connor, Head of the Greater Manchester Integrated Support Team, which set out the Forward Plan of those strategic decisions to be considered over the next four months.

## **RESOLVED/-**

To note the Forward Plan of Strategic Decisions as set out in the report.

## 07/16 MINUTES OF THE GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP BOARD MEETING HELD ON 18 JANUARY 2016

## **RESOLVED/-**

To note the minutes of the Greater Manchester Local Enterprise Partnership Board meeting held on 18 January 2016.

# 08/16 TRANSPORT FOR GREATER MANCHESTER COMMITTEE MEETING HELD ON 15 JANUARY 2016

### **RESOLVED/-**

To note the minutes of the Transport for Greater Manchester Committee meeting held on 15 January 2016.

# 09/16 LOCAL AUTHORITY RECOVERY GROUP – UPDATE ON BOXING DAY FLOODS

Councillor Mike Connolly presented a report providing information on the extent of the impact of storm Eva across Greater Manchester and to up-date the Combined Authority on the Greater Manchester response and on recovery activity.

Councillor Connolly thanked the all teams involved for their outstanding efforts in responding to the recent floods and coordinating recovery activity.

Conversations with Central Government are continuing, with Ministers provided with a prioritised list of local authority infrastructure repairs, together with estimated costs, timescales for completion. Meetings are also being sought with the Environment Agency to discuss the issue of flood defences to better protect local communities going forward.

The GM Interim Mayor recognised the impact and suffering caused to residents, he thanked all those involved including communities for their work during the flood and recovery period.

#### **RESOLVED/-**

To note the report and to record the appreciation and thanks for the excellent work undertaken by all agencies in the response to the recent floods. The Authority also sends its sympathy to all residents and businesses that were affected by the floods.

## 10/16 GREATER MANCHESTER DEVOLUTION IMPLEMENTATION PLAN

The GM Interim Mayor presented the devolution implementation plan which brings together all elements of the three devolution agreements and sets out the work required to implement the devolution settlement, highlighting key milestones and tasks, timescales, requirements of Government and risks.

He also reported that he had been received a letter from Rt Hon Patrick McLoughlin providing assurance that Government remained committed to the delivery of franchising powers via the Buses Bill.

A meeting has been held with the Housing and Planning Minister regarding the establishment of the Greater Manchester Land Commission, where it had been confirmed that individual local plans are not required for those Local Authority areas covered by the Greater Manchester Spatial Framework.

The GMCA Monitoring Officer informed the meeting that a letter has been received from Department for Communities and Local Government advising that Ministers are minded to lay the GMCA Draft Order 2016 before Parliament on Monday 1 February. The Draft Order does provided for a directly elected Greater Manchester Mayor, with the first election to be held on 4 May 2017 and the second election on the normal election day in 2020 and subsequent elections every fourth year thereafter. Copies of the draft Order had been circulated to Local Authorities.

The meeting was also advised that before laying the Order, agreement must be obtained from all Greater Manchester Local Authorities, alongside GMCA, to the making of the Order before the end of this day on 29 January 2016 and requested that Local Authority members present in attendance agree to the laying of the Order on behalf of their respective Local Authority. Local Authority Leaders indicated their agreement to the Order.

## **RESOLVED/-**

- 1. To endorse the GM Devolution Integrated Implementation Plan.
- 2. To agree to the GMCA Order 2016 and to note that Greater Manchester Local Authorities have also all agreed to the making of the Order.

#### 11/16 AREA BASED REVIEW

Councillor Sean Anstee presented a report updating members on the Area Based Review progress following the meeting in November 2015. He added that the outcome of the Review does needed to aspirational and link to the public service reform agenda to ensure all residents of Greater Manchester receive the benefit. The Skills and Employment

Partnership includes representation from employers and Further Education providers to ensure engagement across the board.

#### **RESOLVED/-**

To note the report.

## 12/16 GREATER CREATORS: LINKEDIN ANALYSIS OF GREATER MANCHESTER'S LABOUR MARKET

Councillor Sean Anstee presented a report detailing the work undertaken between Greater Manchester and LinkedIn to explore how LinkedIn can contribute to Greater Manchester's skills agenda and the growth of Greater Manchester's economy. A central part of this collaboration was LinkedIn's commitment to provide new information on Greater Manchester's labour market, which is now complete, with the findings to be launched in a report entitled 'Greater Creators'.

## **RESOLVED/-**

To note the completion of the key findings of the research and the launch of the report 'Greater Creators'.

## 13/16 METROLINK 2017

The GM Interim Mayor presented a report providing members with an update on the progress of the Metrolink 2017 project to procure a contract for the operation and maintenance of Metrolink from July 2017, when the current contract expires. The report also seeks the GMCA's endorsement of the proposed service pattern for inclusion in the contract specification for the purpose of the bidding process.

Members welcomed the way forward and the importance of creating transport links across Greater Manchester, with a view to the introduction of service improvements as quickly as possible. They also commented that provision does need to be made for improved frequencies as patronage levels increase, together with increased capacity, particularly at peak times. Intelligence around employment sites and shift patterns and integrating with other transport modes does need to be built into the service planning mechanism, in addition to access to health and education facilities.

It was also recognised that transport provision does need to be looked at in the round, investment in the heavy rail network is imperative to an integrated transport system, with specific issues impacting on the north of the conurbation and Airport City and the delay of work on the Northern Hub. Greater Manchester should need to lobby Network Rail regarding the timetable for the completion of works.

The Chief Executive, Transport for Greater Manchester confirmed that the service pattern described in the report is indicative and for bidding purposes only and for inclusion in the service specification. Work is also underway on developing a 2014 Transport Strategy, individual Local Authorities will be invited to comment on the Strategy with a view to consideration by the GMCA in due course.

## **RESOLVED/-**

1. To note the current position of the project.

2. To note the proposed indicative service pattern as detailed in the report for inclusion in the specification, and to agree that issues of frequency and capacity, as outlined above, be reflected in the final specification to be submitted to a future meeting of the GMCA for approval.

## 14/16 GMCA TRANSPORT REVENUE 2016/17 AND BUDGET UPDATE 2015/16

Councillor Kieran Quinn presented a report setting out the transport related GMCA budget for 2016/17 and transport related forecast outturn position for 2015/16. The proposed Transport Levy to be approved for 2016/17 is included within the report together with the consequent allocations to the Local Authorities of Greater Manchester.

- 1. To note the forecast outturn for the year ending 31 March 2016 is in line with budget after transfers to earmarked reserves £19.861 million.
- 2. To note the report and the current TfGM revenue outturn forecast for 2015/16 which is projecting an underspend of £500,000.
- 3. To approve the GMCA budget relating to transport functions for 2016/17, as set out in the report.
- 4. To note the issues which are affecting the 2016/17 transport budgets, as detailed in the report.
- 5. To note the consultation process which has been undertaken by officers with the Transport Levy Scrutiny Panel; and that the outcome of the consultation is a proposal that will result in a total levy for 2016/17 of £195.123 million, less a one-off adjustment of £5.8 million taking the levy to be charged to £189.323.
- 6. To note that the £5.8 million levy decrease will be charged in addition to the 2016/17 non transport contribution in order to meet revenue commitments.
- 7. To note that the planned increase of 1.8% with respect to the Greater Manchester Transport Fund will be deferred to futures years.
- 8. To approve a Transport Levy on the district councils in 2016/17 of £189.323 million apportioned on the basis of mid year population as at June 2014, as detailed in paragraph 5.3 and Appendix 1 to the report.
- 9. To approve the use of reserves in 2016/17 as detailed in paragraph 7 of the report.
- 10. To note and approve the position on reserves as identified in the report.
- 11. To note the recommendations of the report on the Treasury Management Strategy Statement Borrowing Limits and Annual Investment Strategy 2015-16 2016/17 as detailed at item 16 on the agenda.

## 15/16 GMCA CAPITAL PROGRAMME 2015/16 - 2018/19

Councillor Kieran Quinn presented a report updating members on the Greater Manchester Combined Authority capital expenditure programme.

#### **RESOLVED/-**

- 1. To approve the revisions to the capital budget as set out in appendix A and detailed within the report.
- 2. To note the year to date expenditure, to November 2015, and the current 2015/16 full year forecast expenditure compared to the revised 2015/16 capital budget.
- 3. To approve the capital programme budget for 2016/17 and the forward commitments as detailed in and at Appendix A of the report.
- 4. To note that the capital programme is financed from a mixture of grants (including from DfT), external contributions and long term borrowings.
- 5. To note that provision has been made in the revenue budget for the associated financing costs of borrowing.
- 6. To note that the capital programme will continue to be reviewed, with any new schemes which have not yet received specific approval added into the programme at a later date once approval has been sought.
- 7. To note that revised Treasury Management indicators will be reported at item 16 on the agenda to reflect the approved capital programme and updated cash flows.

## 16/16 GMCA TREASURY MANAGEMENT STRATEGY STATEMENT, BORROWING LIMITS AND ANNUAL INVESTMENT STRATEGY 2015/16 – 2016/17

Councillor Kieran Quinn presented a report setting out the proposed Treasury Management Strategy Statement and Borrowing Limits for 2015/16 - 2016/17 and Prudential Indicators for 2016/17 to 2018/19.

- 1. To approve the Treasury Indicators listed in Appendix A of the report.
- 2. To approve the MRP Strategy outlined in Appendix B of the report.
- 3. To approve the Treasury Management Policy Statement at Appendix C of the report.
- 4. To approve the Treasury Management Scheme of Delegation at Appendix D of the report.
- 5. To approve the Borrowing Requirements listed in Section 4 of the report.
- 6. To approve the Borrowing Strategy outlined in Section 7 of the report.

7. To approve the Annual Investment Strategy detailed in Section 8 of the report.

## 17/16 ESF – CO-FINANCING ORGANISATION

Councillor Kieran Quinn presented a report informing Members of the latest developments on the Greater Manchester Combined Authority becoming an ESF Co-Financing Organisation (CFO).

## **RESOLVED/-**

- 1. To approve that GM proceeds with becoming an ESF Co-Financing Organisation.
- 2. To note the phased structure that will enable GM to secure ESF funding to commission activity as and when eligible match funding can be confirmed.
- 3. To note the immediate need to progress the CFO bid in order to ensure ESF match funding can be used to fully support the Working Well Expansion programme.
- 4. To note the financial / legal risks associated with becoming a CFO and in particular the capacity and resources required to establish and operate the functions required of a CFO.
- 5. To note the intention to develop the full bid for the Phase 1 proposal in conjunction with the GMCA Finance / Legal Teams over the coming weeks with the final bid submitted on behalf of the GMCA.

## 18/16 GREATER MANCHESTER CITY DEAL: HOMES FOR COMMUNITIES AGENCY RECEIPTS

Councillor Kieran Quinn presented a report seeking approval to proposed changes to the strategy for investment of receipts to the Homes & Communities Agency (HCA) from disposal of its land and property in Greater Manchester.

- 1. To approve the strategy to use those HCA City Deal receipts received to date which have not yet been invested, and all future HCA City Deal receipts, to make equity investments in residential developments alongside loans from the Greater Manchester Housing Fund.
- 2. To request that Manchester City Council, which has agreed to manage the funds on behalf of Greater Manchester on the basis of the original investment strategy, approves the new strategy.
- 3. To note that no changes to the existing tri-partite agreement between GMCA, Manchester City Council and the HCA which governs the arrangements around HCA City Deal receipts are required as a result of the revised strategy.
- 4. To note that if the new strategy is approved, Officers will bring back a report setting out a more detailed strategy for equity investments, to be developed in close

consultation with appropriate Leaders, and following the endorsement of the Housing Investment Board and GM Investment Board.

5. To note that specific investments of HCA City Deal receipts will require the approval of GMCA and HCA.

#### 19/16 GREATER MANCHESTER PLACE

Eamonn Boylan presented a report setting out the broader scope of work Greater Manchester Place is undertaking with the ten Local Authorities within Greater Manchester in terms of:

- i) work which is carried out consistently across all ten Greater Manchester local authorities;
- ii) individual priorities agreed with each local authority;
- iii) opportunities for further investment and activity following the recent Spending Review announcements.

## **RESOLVED/-**

- 1. To note progress against the key activity areas of Greater Manchester Place.
- 2. To note the programme of works agreed across all ten authorities which will form the Greater Manchester Place Business plan 2016/17.
- 3. To agree to receive a further report detailing an approach/strategy to maximise the opportunities and resources outlined in the Spending Review and Autumn Statement 2015 to support the City Region's aspiration for Growth and to accelerate delivery of the residential growth strategy.

# 20/16 GREATER MANCHESTER HOUSING FUND AND LOW CARBON PROJECT DEVELOPMENT UNIT – RECRUITMENT UPDATE

Councillor Kieran Quinn introduced a report seeking approval to the recruitment and appointment of additional posts within the GMCA's Core Investment Team to support operation of the £300m GM Housing Fund and GMs Low carbon Development Unit.

- 1. To approve the establishment of 5 x Transactional Managers at a salary of £60k to £65k each.
- 2. To note that external recruitment to these posts will be required.
- 3. To delegate to the Lead Chief Executive for Investment, in consultation with the GMCA Portfolio Holders for Investment and Housing, and in conjunction with the Chief Investment Officer and with the support of the Greater Manchester Integrated Support Team, to progress external recruitment and subsequent appointments to these new posts.

- 4. To note that the additional costs of the Housing Fund proposals will be recharged to Manchester City Council to be funded from income generated on investments made by the Housing Fund.
- 5. To note that the costs of the Low Carbon Transaction Manager in 2015/16 through to 2017/18 will be funded from ELENA funding and existing budgets.
- 6. To note that from 2017/18 onwards it is intended that costs will be funded from income generated from the Low Carbon Fund created under the 2014-20 ERDF programme.